

Public Safety Radio System Update

March 11, 2013

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Background

- In 2001, the County partnered with Highway Patrol to implement a county-wide public safety 800MHz system as a portion of their statewide system (VIPER)
- In late 2004, the Wake County portion of the statewide system came online with 14 channels, approximately 3,500 users
- The initial cost of the infrastructure was \$21.3 million, which was 100% funded by the County
 - Radio purchases were the responsibility of each customer agency
- Current system, provided by Motorola, is known as 4.1 SmartZone Omnilink





Background

- 2005
 - Raleigh Fire and RDU added to the system
 - 3 additional channels added (to 17)
- 2007
 - City of Raleigh PD added to the system
 - 7 additional channels added (to 24)
- Other enhancements made as needed
- Town of Cary
 - Cary operates its own independent system
 - Interoperable via separate/shared radio channels





Current County System

- 10 Towers Sites throughout the County
- 6,500+ individual radios connected to the system
- 50,000 calls per day on average
- The County pays for capital expenses and our customers pay for their own radios and a portion of the maintenance costs, based on:
 - Number of radios
 - 911 incident counts





Current System Strengths

- System very reliable (hardware/software)
- Very good coverage with few known issue areas
- Stable cost model
- Strong governance model



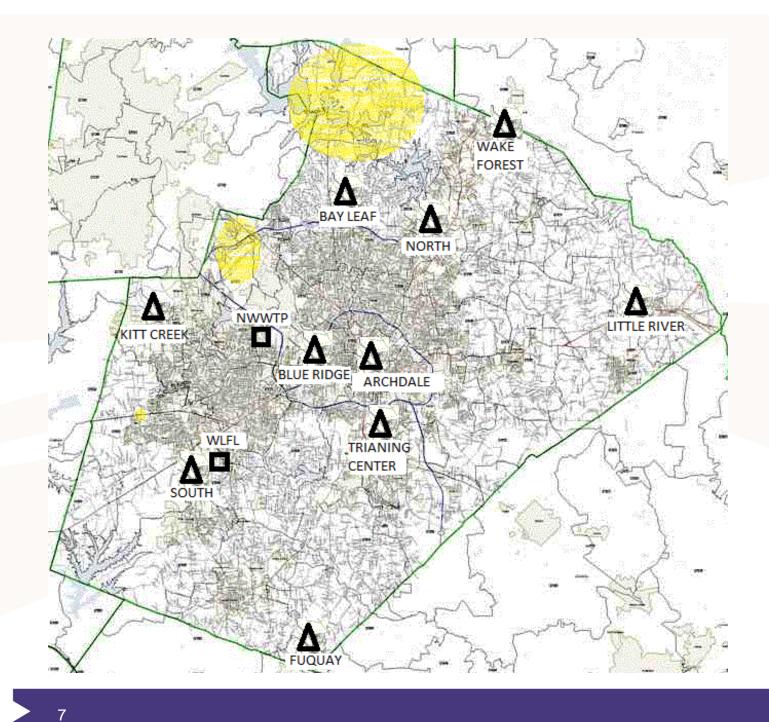


Current System Weaknesses

- System ID's virtually exhausted
- Major hardware components no longer manufactured
- No additional upgrades available (can't add tower sites, consoles, etc.)
- End of technical support looming: 12/31/2015
- Grade of service issues during significant events











Current Customer Agencies

- Wake County Sheriff's Office
- Municipal and County Fire Services (except Cary)
- Wake County Emergency Medical Services
- All City and Town Police Departments within Wake County (except Cary)
- Raleigh Durham Airport Authority Public Safety
- Wake Technical Community College Campus PD
- Triangle Transit Authority
- Non-Emergency County & Municipal Public Services (GSA, Apex Public Works, HS Transportation...)
- Other State Public & Non-Public Safety Departments (ABC Board)





Current County System

- Beginning in 2016, Motorola will no longer support the current system. Also, future upgrades are not available. Therefore, a system replacement is required
- In 2008, IS department completed a comprehensive 800 MHz Radio Master Plan which identified the need to begin planning for a system replacement
- In 2010, the County engaged RCC, Consultants, Inc. to assist in evaluating our options for replacement





Consultant Report Summary

- Three replacement options detailed
 - Option 1 The County remains in partnership with the Highway Patrol (estimated completion – late 2016)
 - Option 2 The County combines resources with Cary (estimated completion – 1st Quarter 2017)
 - Option 3 The County pursues an independent system (estimated completion – 2nd Quarter 2017)
- A decision to delay beyond the end of useful life can be mitigated through alternate support options





Process for Evaluating Options

- Steering Committee
- Guiding Principles
- Evaluation Criteria



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Steering Committee

- RWECC: Director Barry Furey, Deputy Director Walt Fuller
- Local Law Enforcement: Deputy Chief Copeland, Garner PD
- Local Fire: Fire Chief Pope, Bay Leaf Fire
- EMS: Chief Jon Olsen
- Emergency Management: Director Josh Creighton
- NCSHP: Captain West, Lieutenant Blanks, Mike Hodgson
- WC SO: Major Hawley, Sergeant Hales
- WC Budget: Mark Matthews
- WC FD&C: Eric Staehle
- WC IS: Frank Hall, Deputy CIO John Higgins
- Town of Cary: since the Town isn't currently a participating agency, they attended only meetings pertaining to their radio



system



Guiding Principles

- Get maximum value out of existing system (approach new investment in a safe but frugal manner)
- Provide best service and maximum interoperability with our existing customers
- Ensure that the County has the autonomy to perform upgrades, maintenance and implement enhancements as needed.
- Resolve known coverage issues
- Position ourselves to court new customers to help defray system maintenance costs





Evaluation Criteria

- User Functionality
 - How reliable and easy to use will the system be for public safety field personnel?
 - How easily will personnel be able to communicate with other agencies and jurisdictions?
 - Which option is the best value in terms of capacity?
- System Management
 - How easy will the system be to manage and upgrade?
 - How easily/quickly can changes be implemented to respond to significant events within the County?
- Costs
 - What components are required and when will costs be incurred?





Breakdown of Expenditures

Capital*

- Primary and backup system controller hardware and software
- Technical infrastructure at tower sites (no civil)
- Microwave equipment for use in connecting the sites
- Radio dispatch console equipment (911 Center, Sherriff's Office, etc.)
- Engineering, project management, implementation services

Ongoing Maintenance

- Software: bug fixes, enhancements, upgrades...
- Hardware: break/fix support

*Capital cost and specific components differ for each of the options on the following slide.





Option Overview

Description	Option 1 With NCSHP	Option 2 With Cary	Option 3 Wake Only (Max Use of Current System)	Option 4 Wake Only Timed w/ CoR New Facility
Estimated Capital Project Cost	\$31,003,128	\$30,909,629	\$32,257,687	\$32,055,601
Total Estimated Annual Maintenance	\$1,314,847	\$1,399,015	\$1,494,295	\$1,494,295
Estimated Annual Maintenance - County Portion Only	\$545,900	\$580,846	\$620,404	\$620,404
Total Est. Annual Maint. (15 YR)	\$21,164,955	\$22,519,798	\$24,053,511	\$24,053,511
Estimated Annual Maint. (15 YR) – County Portion Only	\$8,787,295	\$9,349,817	\$9,986.578	\$9,986.578
Total Est. Platform Cost (15 YR)	\$52,168,083	\$53,429,427	\$56,311,198	\$56,109,111
Estimated Project Duration	29 Months	32 Months	34 Months	34 Months
Estimated Capital Project Dates	7/1/2014 To 12/1/2016	7/1/2014 To 12/1/2017	7/1/2014 To 4/1/2017	Phase I – implement consoles 7/1/2014 To 12/31/2015 Phase II – complete tower upgrades 1/1/2015 To 04/01/2017







Option 1 (NCSHP) Pros

- NCSHP already has primary system controller and network equipment to connect tower sites
- Least expensive option
- Shortest implementation schedule
- Provides some level of coverage outside of Wake County
- Possible ongoing co-funding opportunities





Option 1 (NCSHP) Cons

- Can limit County flexibility when we want to make changes to the system
 - Wake County has not been able to complete FCC mandated 800 MHz band reconfiguration designed to alleviate interference
 - Wake County has not been able to complete software updates recommended by manufacturer
- NCSHP traffic places a consistently heavy load on system resources
 - NCSHP utilizes an average of 30% of daily traffic on existing radio platform
- Nearly all system IDs allocated to Wake County have been used up (limits new customers)
 - Under proposed NCSHP statewide system ID plan, Wake County will be limited to a block of approximately 17,500 ID's





Option 1 (NCSHP) Cons

- Can limit the County's ability to make quick changes to meet our customers needs in emergency situations
 - During recent ice event (01/25/2013) NCSHP utilized over 50% of system capacity during peak times
- Partnership may impact tower co-location opportunities with Cary tower sites
 - Cary tower access is key to helping us resolve known coverage issues in the Apex and Brier Creek areas





Option 2 (Cary)

- Less expensive than Wake Only option (but it forces us to remain in lockstep for future upgrades and enhancements)
- No interoperability improvements or end user gains between Wake/Cary
- No significant impact on end users either way
- While Cary is smaller, sharing the resources still limits County flexibility
 - Radio reprogramming coordination
 - Implementation of system wide functionality/enhancements coordination
- Could possibly limit the County's ability to make quick changes to meet our customers' needs in emergency situations





Option 3 – Wake Only

- Cost & Value
 - Most expensive option in that it requires additional system components as compared to Options 1 and 2
 - Provides autonomy for all system changes and management
 - Greater control over ongoing expenditures (we retain full control of future upgrade projects)
 - Only option that will allow for competitive procurement
- Eliminates security risks and conflicting priorities associated with partnerships or shared resource model



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Option 3 – Wake Only

Coverage

- Possible out-of-County coverage impact associated with terminating NCSHP partnership
- Does not impact tower co-location opportunities with new Cary tower sites
- Customers
 - Puts us in the best position to court new customers





Option 4 – Wake Only Timed w/ CoR Building

- Same considerations as Option 3
- Two phase project in which we purchase new radio consoles for new 911 Center to coincide with building opening and replace tower infrastructure in a second phase
- Requires purchase of \$240K of equipment to allow us to connect current system to new radio consoles
- Requires shifting of approximately \$7.85 million forward to FY15
- Speeding up project timeframe reduces overall purchase cost by avoiding an estimated inflation cost of \$210,000





Next Steps

- Follow-up on any questions raised
- Fully vet pros/cons associated with all options
- Investigate options with City of Raleigh regarding facility timing and console equipment move requirements
- Investigate vendor pool to determine procurement method (Option 3 Only)
- Firm up cost estimates
- Include final recommendation in CIP



